

RELEASED IN FULL

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PTQ9877

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ACTION AF-01

INFO	LOG-00	AID-01	AMAD-01	CIAE-00	INL-02	OASY-00	DODE-00
	EB-01	OIGO-01	FBIE-00	H-01	TEDE-00	INR-00	IO-13
	L-01	ADS-00	NSAE-00	NSCE-00	OIC-02	PA-02	PRS-01
	P-01	SP-00	SR-00	STR-01	TRSE-00	USIE-00	PRM-10
	PRME-01	DRL-09	G-00	/049W			

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P 271311Z FEB 95
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC PRIORITY 0251

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USAID FOR BHR/OFDA - DIRECTOR BORTON
DEPT FOR AF - FRIEDMAN FROM AMBASSADOR

E.O. 12356: N/A
TAGS: EAID, PREF, PHUM, RW
SUBJECT: HELPING RWANDA WITH RESETTLEMENT

1. THE CONVENTIONAL AND CORRECT WISDOM HAS IT THAT WE CAN BEST HELP RWANDA IN TWO WAYS: GET ITS JUSTICE SYSTEM UP AND RUNNING AND HELP IT COPE WITH SETTLING RETURNING REFUGEES EITHER ON THEIR OWN PROPERTY OR ON NEW SITES. WE HAVE ADDRESSED THE FORMER PROBLEM WITH OUR ACCELERATED HELP FOR REHABILITATION OF MINISTRIES, INCLUDING THE MINISTRY OF JUSTICE, AND OUR LONGER-TERM PROGRAM IN THE ADMINISTRATION OF JUSTICE (AOJ). WHILE WE HAVE TALKED A LOT ABOUT LAND TENURE, LAND RIGHTS,

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PROPERTY DISTRIBUTION, ETC., NOTHING IN THE ABOVE PROGRAMS, OTHER THAN THE POSSIBLE EXPERTISE OF ONE PERSON ON THE AOJ SURVEY TEAM, WILL ADDRESS THOSE DIMENSIONS.

2. OFDA, IN CONTRAST, HAS BEEN DEEPLY INVOLVED IN EMERGENCY AND HUMANITARIAN DIMENSIONS OF RESETTLEMENT ISSUES FROM THE START OF OUR EFFORTS HERE IN RWANDA. OFDA FUNDING OF NGO'S PROGRAMS HAVE MADE IT POSSIBLE FOR REFUGEES TO RETURN TO THEIR HOMES AND RESTART THEIR LIVES WITH SUPPORT IN HEALTH, WATER, NUTRITION AND SEED AND TOOLS. OFDA IS NOW CONSIDERING ADDITIONAL PROJECT ASSISTANCE TO CRS FOR FOOD DISTRIBUTION TO VULNERABLE GROUPS, TO WORLD VISION FOR SEED MULTIPLICATION, TO AICF FOR RURAL WATER SYSTEM REHABILITATION AND TO WORLD FOOD PROGRAM FOR EMERGENCY FOOD PURCHASES.

3. WHAT IS MISSING IN OUR FUNDING IS ACCELERATED ASSISTANCE TO THE RWANDAN GOVERNMENT AT THE CORE PART OF THE RESETTLEMENT PROCESS--IDENTIFYING PROPERTIES, PROVIDING MEANS FOR REHABILITATION OR PIONEERING SETTLEMENT AND MOVING PEOPLE ON TO THESE PROPERTIES IN SECURITY. THE WORLD BANK'S RESTRUCTURED PROGRAM WILL PRESUMABLY ELABORATE SYSTEMS TO THIS END, BUT WE ARE TOLD THAT DISBURSEMENTS WILL COME AT LEAST 90 DAYS AFTER THE REINTEGRATION SURVEY TEAM'S RECOMMENDATIONS ARE ACCEPTED BY BANK DIRECTION. THAT MEANS FOUR OR FIVE MONTHS FROM NOW, IF THE CURRENT PROBLEMS OVER THE COMPOSITION OF THE SURVEY TEAM CAN BE OVERCOME. RWANDA NEEDS EMERGENCY ASSISTANCE RIGHT NOW IN MOVING REFUGEES, DPS AND TEMPORARILY SETTLED RETURNEES ON TO

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APPROPRIATE PROPERTIES (TWO AREAS HAVE ALREADY BEEN IDENTIFIED, ONE IN THE NORTHEAST AND ANOTHER IN THE SOUTHEAST).

4. I AM WONDERING IF YOU MIGHT NOT CONSULT WITH YOUR PRINCIPLE NGO PARTNERS TO SEE IF ANY OF THEM WOULD BE INTERESTED IN MEETING THIS CRITICAL ADMINISTRATIVE AND HUMANITARIAN NEED. I SEE NO ONE IN THE ASSISTANCE COMMUNITY FILLING THIS SPECIFIC ROLE. IT REQUIRES THE

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KIND OF RAPID ADDRESS WE PREVIOUSLY GAVE TO WATER,
HEALTH, SHEETING AND SEEDS.

5. SOME US NGOS ARE ALREADY ON THE GROUND WORKING IN
RETURNEE AREAS WHO HAVE REFUGEE RESETTLEMENT EXPERIENCE
AND MIGHT BE OBVIOUS PARTNERS IN THIS GOR-LED PROGRAM.
I AM THINKING OF AMERICAN REFUGEE COMMITTEE (ALREADY
WORKING WITH OFDA AND UNHCR FUNDS IN THE NORTHEAST) AND
THE INTERNATIONAL RESCUE COMMITTEE (ALREADY WORKING
WITH OFDA AND UNHCR FUNDS IN THE SOUTHEAST AND
SOUTHWEST). ADDITIONALLY, AFRICARE HAS APPROACHED
USAID EXPRESSING THEIR INTEREST IN WORKING WITH THE
RESETTLEMENT PROGRAM, AND ADRA AND AMREF ARE ALREADY
WORKING IN THE NORTHEAST. THERE MAY BE OTHER NGOS I AM
NOT AWARE OF WHICH MIGHT BE ABLE TO TAKE ON THIS
SPECIFIC TYPE OF PROGRAM.

6. I HOPE TO EXPAND ON THESE THOUGHTS IN DISCUSSIONS
WITH YOU ON MY RETURN TO WASHINGTON MARCH FIRST.
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